

'Evidence based policy' – a revenant held alive by different kinds of practices?

Lorenz Lassnigg
(lassnigg@ihs.ac.at; www.equi.at)
Paper at conference

"From "Practice Turn" to "Praxeological Mainstream"?"

IHS, Vienna, 6.-7.June 2013

| Institute for Advanced Studies | Stumpergasse 56 | 1060 Vienna | Tel: +43 1 59991-0 | www.ihs.ac.at | www.equi.at |

General question

- whether and to which extent the ideas related to the 'practice turn' in sociology can tell us something substantial about the possibilities, or rather impossibilities of 'evidence based policy (EBP)'
- address EBP from its internal logics rather than from an outside or contextual perspective
- education as ,x-field' of society looked at, the basic framework should also be valid for other ,x-fields'...

| Institute for Advanced Studies | Stumpergasse 56 | 1060 Vienna | Tel: +43 1 59991-0 | www.ihs.ac.at | www.equi.at

Conceptual framework

- intersection of three kinds of practices
 - (a) production and distribution of evidence,
 - (b) production and implementation of policies, and
 - (c) production of the practices in a social x-field or sector (education)
- distinction of first, second, and third order practices
 - first order x-field (edcuation, politics)
 - second order: policies
 - third order: research evidence
- institutionalism and praxeology
 - different, but related approaches
- institutionalism: rules and outcomes, policy and politics
 - key distinctions from institutionalism
- praxeology more open
 - specific sites of practices defined by institutionalist distinctions?

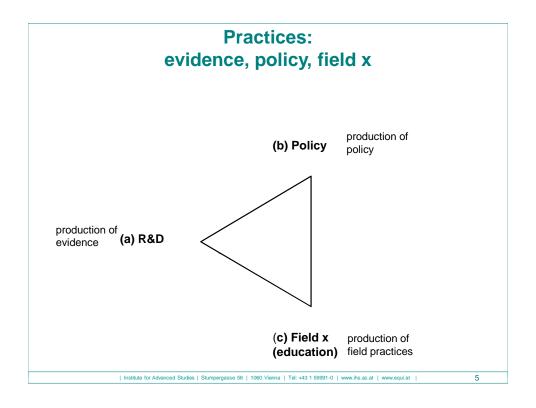
| Institute for Advanced Studies | Stumpergasse 56 | 1060 Vienna | Tel: +43 1 59991-0 | www.ihs.ac.at | www.equi.at |

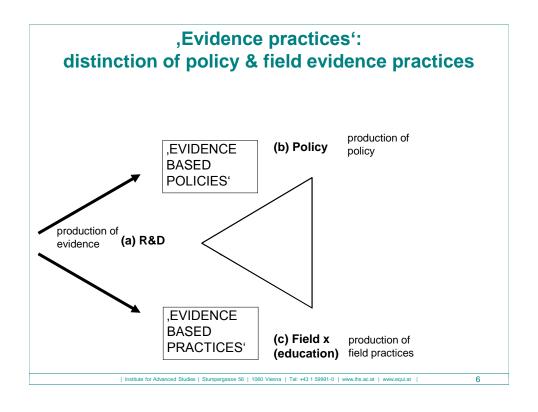
3

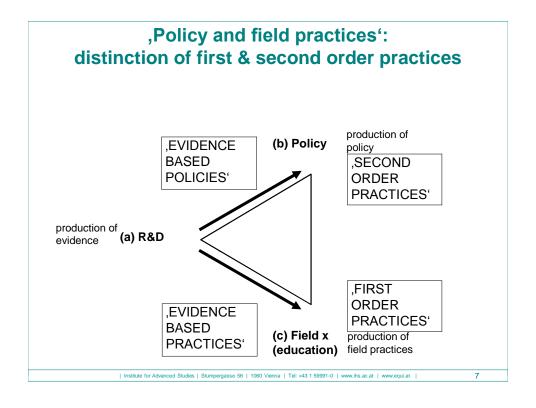
Practices, fields, distinctions...

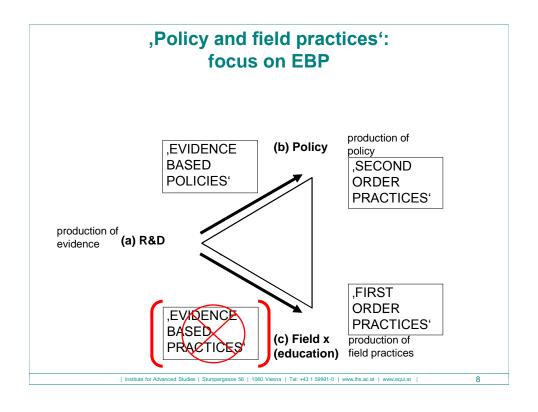
| Institute for Advanced Studies | Stumpergasse 56 | 1060 Vienna | Tel: +43 1 59991-0 | www.ihs.ac.at | www.equi.at |

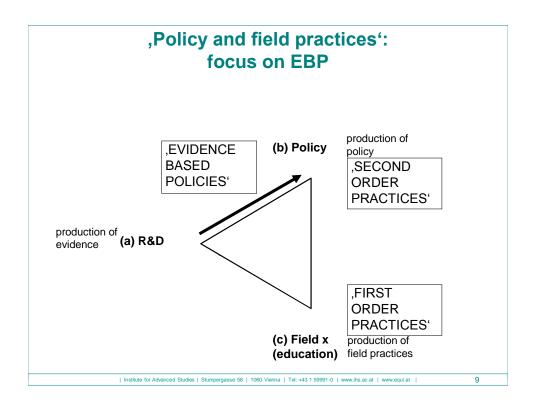
1

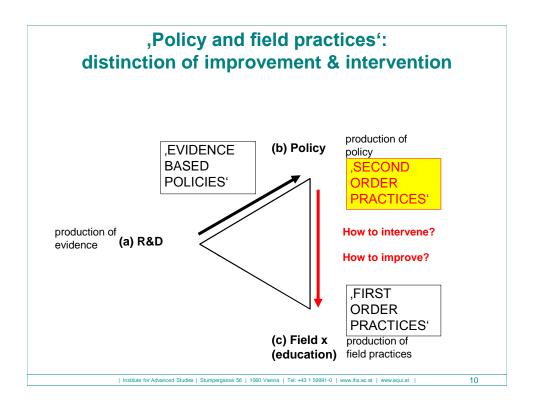


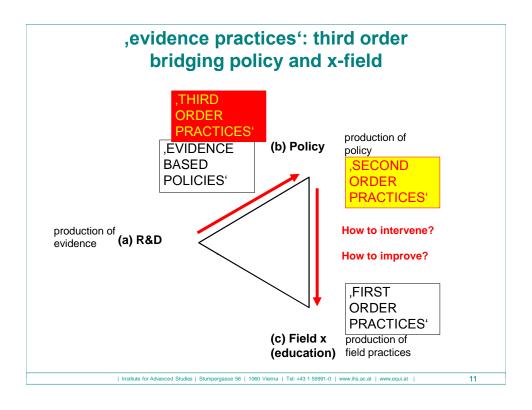




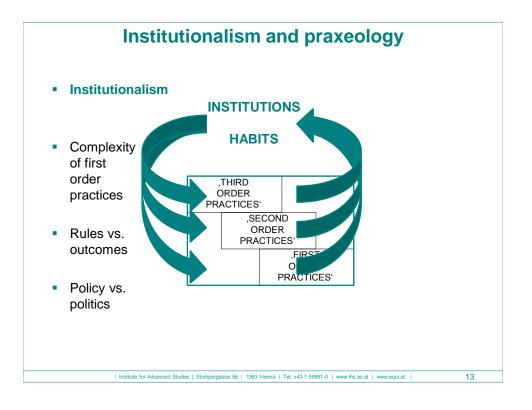


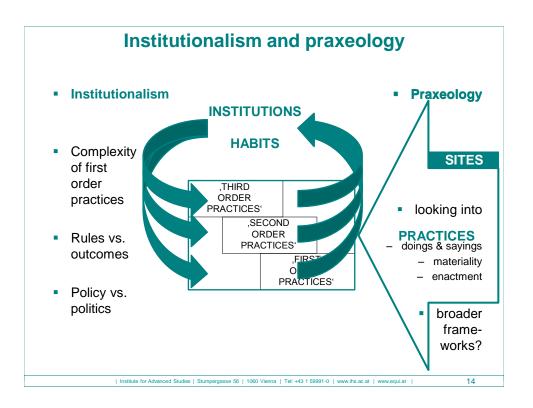


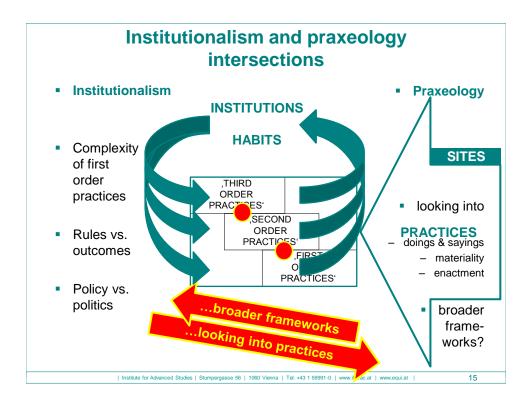


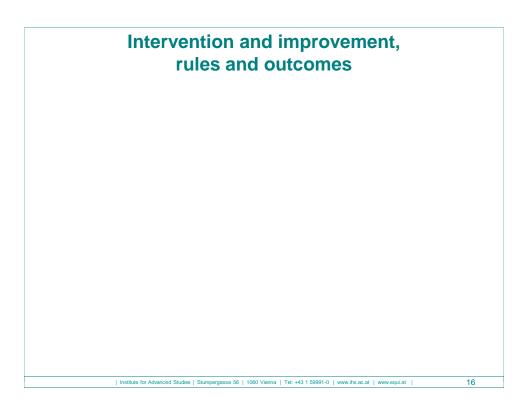


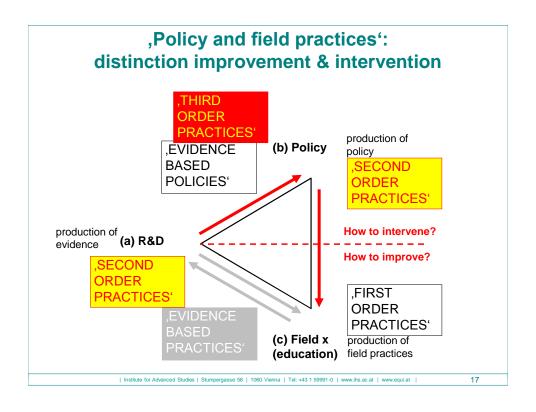
Institutionalism and praxeology | Institute for Advanced Studies | Stumpergasse 56 | 1060 Vienna | Tet: +43 1 59991-0 | www.ibs.ac.at | www.equi.at | 12

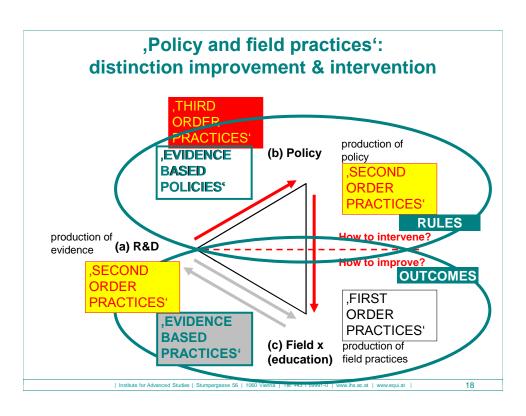


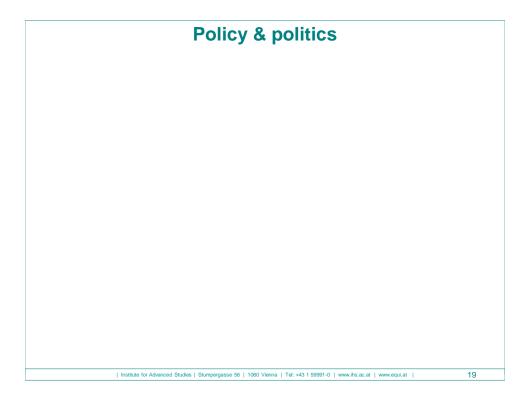


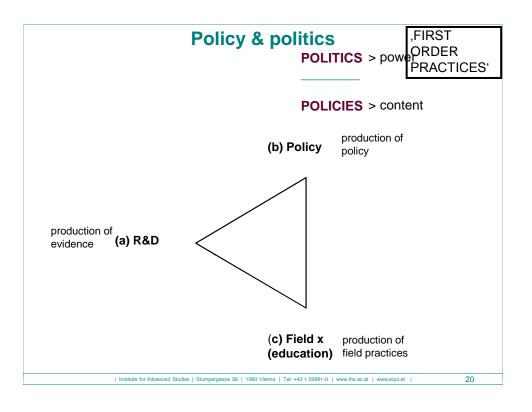


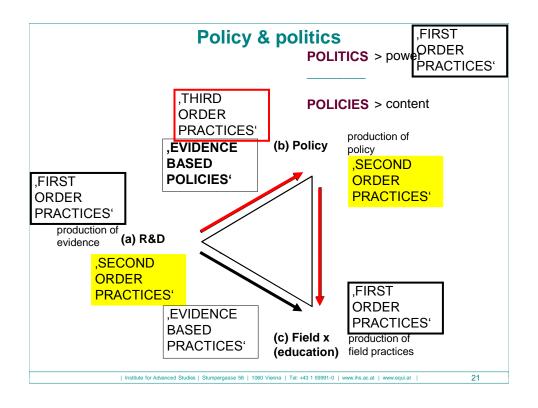


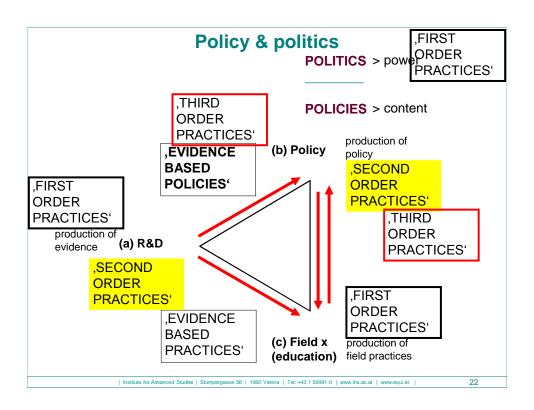


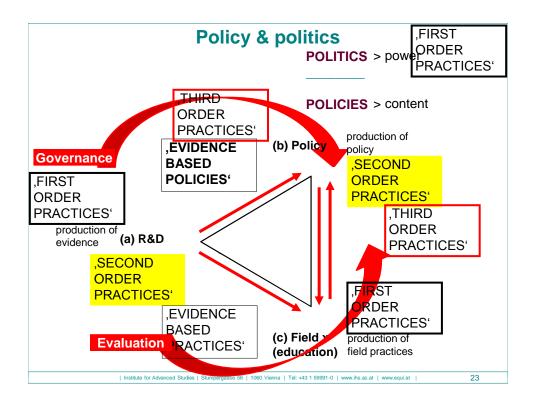


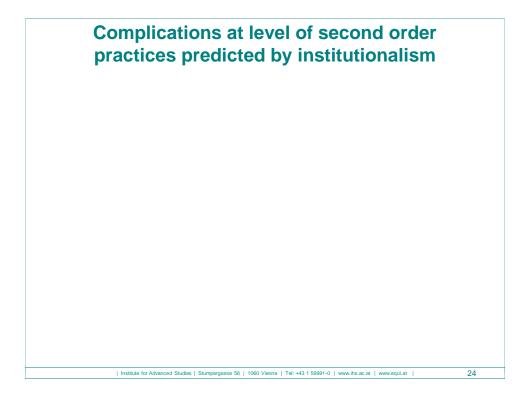










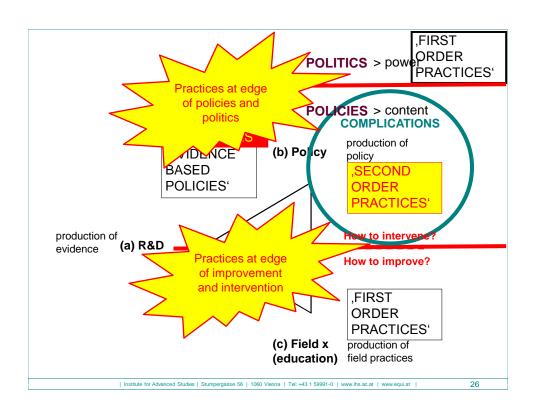


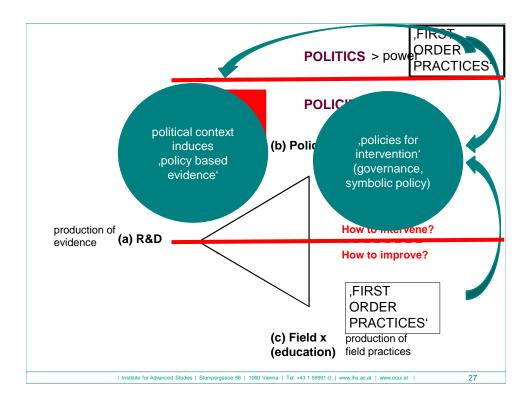
Complications at level of second order practices predicted by institutionalism

- Distinction of policy and politics, different sites, different criteria
 - policy related to content in x-field (driven by first order practices)
 - politics related to power and driven by practices in the political field
 - second order practices at this intersection with contradictory demands
- First order practices in x-field difficult to change, complexity of institutional structures (sites), uncertainty
 - institutional structures vs. technical structures in institutional structures no clear outcomes
 - in institutional structures rules vs. outcomes
 problems and solutions notoriously ,unclear'; ,garbage can'-relation of problems and
 solutions
 - policy indeterminate: needs decision of politics
- Politics based on a competing first order practice to x-field, driven by political competition towards success
 - overarching pressure in politics for success
 - success criteria in politics different from x-field

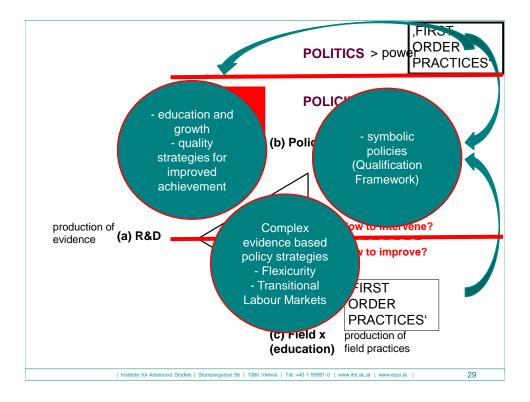
| Institute for Advanced Studies | Stumpergasse 56 | 1060 Vienna | Tel: +43 1 59991-0 | www.ihs.ac.at | www.equi.at |

25





| Institute for Advanced Studies | Stumpergasse 56 | 1060 Vienna | Tet: +43 1 59991-0 | www.ths.ac.at | www.cqul.at | 28

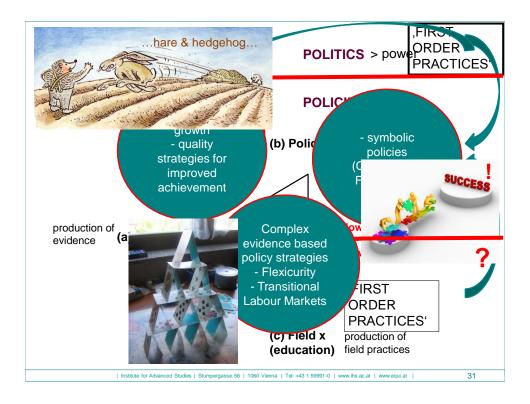


Three kinds of cases

- Production of evidence: always behind policy demands
 - education and economic growth: results not sufficient for political decisions
 - strategies for improvement of achievement/'outcomes': diverging proposals
- Production of policy: governance and ,symbolic policy
 - qualifications frameworks: impact of policy on first order practices not clear (promises, threats or no effect...)
- Complex evidence based policy proposals: some elements are always left out
 - Flexicurity: one pillar left out
 - transitional labour markets: too complex for politics
 - (markets in higher education)
 - (evaluation strategies)

| Institute for Advanced Studies | Stumpergasse 56 | 1060 Vienna | Tel: +43 1 59991-0 | www.ihs.ac.at | www.equi.at |

30



Conclusions, messages

- Evidence based policy a third order practice, ,evidence based practice second order practice
 - one degree more complexity, one degree more difficult...
- Production of policy a second order practice situated at the intersection of two kinds of 1st order practices (x-field, politics)
 - politics more influence, asymmetry of success-imperative vs. risk to succeed
 - separation of intervention policy (rules) and improvement policy (outcomes)
 production of outcomes-rules as solution? difficulty to define and operationalise outcomes
- Praxeology1: observation and analysis of policy practices at the intersections of first and second order practices (x-field and politics)
 - intervention and improvement
 - policy and politics
- Praxeology2: observations and analysis of evidence practices dealing with the three obstacles
 - hare-hedgehog; questionable success, house of cards

| Institute for Advanced Studies | Stumpergasse 56 | 1060 Vienna | Tel: +43 1 59991-0 | www.ihs.ac.at | www.equi.at |

3.2





